

Meeting Minutes North Hampton Planning Board Tuesday, January 7, 2014 at 6:30pm Town Hall, 231 Atlantic Avenue

These n transcri	ninutes were prepared as a reasonable summary of the essential content of this meeting, not as a ption.
	ers present: Shep Kroner, Chair; Laurel Pohl, Vice Chair, Joseph Arena, Tim Harned, Dan Derby il Wilson, Select Board Representative.
Memb	ers absent: Mike Hornsby
Alterna	ates present: None
Others	present: Jennifer Rowden, RPC Circuit Rider, and Wendy Chase, Recording Secretary
Mr. Kro	oner convened the meeting at 6:35 p.m.
I.	The Planning Board will hold a Public Hearing on January 7, 2014 at the North Hampton Town Hall, 231 Atlantic Avenue, North Hampton, to consider the approval of the proposed amendments to the following Zoning Ordinances for placement on the March 2014 Town Warrant:
	1. A continuation of the First Public Hearing on adoption of the Demolition Delay Ordinance. This Public Hearing is continued from the December 17, 2013 Public Hearing
Comm	oner reopened the public hearing on the proposed Demolition Delay Ordinance. The Heritage ission recommended that the proposed ordinance should be referred to as, Demolition Review nce. Although there was not an official vote change it, the Board agreed to it.
the pro becaus that he past fiv value. new ov It was	build, 21 Fern Road – wished everyone a Happy New Year. He spoke respectfully in opposition of oposed ordinance. He said that there should be a compelling reason to adopt this ordinance se the affect it has of property rights and doesn't believe that's been demonstrated. He explained e and Mr. Chuck Gordon researched, and got a copy of, a list of demolition permits issued in the ve (5) years; 25 demo permits were issued and the majority of those buildings were of no historic He referred to the "Carter Farm" property, 167 Atlantic Avenue, that was sold last year and the wner took it upon himself to contact the Heritage Commission and allowed them to document it. determined that the house was not salvageable, but the barn was disassembled and moved to ield, NH to be reassembled, and this happened without a Demolition Review Ordinance in place.
	ena commented that it was the State that determined the fifty (50) year trigger date for nining historic significance of a building. It is his opinion that a one hundred (100) year trigger date

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47 48 49	would be more reasonable. He commented that he respects the work that has gone into the proposed ordinance, but it has become riddled with obfuscation, and will make no sense unless the obfuscation is eliminated. He pointed out that the ordinance does have merit, and if the town is to get involved it
49 50 51	should do so without "time limits"; that is the fair way to do it.
52	Ms. Rowden pointed out that the will of the people in Town is to maintain and preserve the historic
53 54	character of the town, as shown throughout the Town's Master Plan.
55	Mr. Kroner referred to Mr. Gould's comment on the "Carter Farm" property and said that the
56	Demolition Review issue was active and it was presented to the new property owner who was asked if
57	he would be willing to participate in the process by contacting the Heritage Commission, which he did
58	voluntarily. He pointed out that the proposed ordinance does not prevent a property owner from
59 60	demolishing a structure.
61	Chuck Gordon, 10 Sea Road – said that his house is about 100 years old and he is sensitive to an
62	ordinance that would compromise it. He understands that it would not prohibit demolition, but if a
63	property owner were to sell their 50+ year old property the Real Estate Agency would probably have to
64	disclose information of a demolition review process that may have no impact on a potential buyer, but it
65	may be considered an additional burden to a buyer and cause a negative impact on the selling process.
66	He suggested the Heritage Commission contact property owners that would qualify for such protection
67	and ask to document and photograph their home instead of waiting for a property slated for demolition.
68	He said the proposed ordinance is a presage for the kind of things people have to go through who own
69	property in an Historic District, and stated that he would not like to see an Historic District in North
70	Hampton.
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72	Donna Etela, 75 Exeter Road, Heritage Commission Chair – said that at the December 17, 2013 Planning
73	Board Work Session people were encouraged to attend the Heritage Commission meeting on December
74	19 th because they were discussing the proposed ordinance. She stated the following points:
75	 It is a Demolition <i>Review</i> Ordinance, not a Demolition <i>Delay</i> Ordinance.
76	 They don't expect to go through the process more than once per year.
77	• The State did not determine the 50-year old threshold; it was established by the
78	National Registry of Historic places.
79	Buildings 50 years and older will be reviewed by the Heritage Commission, but the
80	majority of them will not require a demolition review.
81	There is a great deal of interest regarding historic preservation and referred to last
82	year's election when the town voted to raise money to preserve the Dale Farm on Post
83	Road.
84	• The proposed 30 "calendar" days throughout the ordinance does not work; it needs to
85	be changed to 30 "business" days.
86	• It is highly unlikely an Historic District will be established in North Hampton, it would be
87	very expensive and requires a great deal of research.
88	 The Heritage Commission has been surveying properties and had volunteers trained to
89	do the work.

 The two buildings currently listed in the National Register of Historic Places are not prohibited from having anything done to them, but if something drastic were to be done they would be removed from the list.

93 The Commission doesn't want to tell people what to do; they just want an opportunity ٠ 94 to document the building before being demolished. There is a public meeting involved, 95 giving people the chance to come and speak on the property. 96 North Hampton is the only Town in the seacoast that doesn't have a Demolition Review 97 Ordinance. 98 99 Jane Currivan, 153 Atlantic Ave, Heritage Commission Member - stated that she is a Realtor for 100 Coldwell Homes and commented that a demolition review would not impede a real estate transaction. 101 She said it is more of an obstacle with a failed septic system than a demolition review. 102 103 Ms. Pohl raised questions about the criteria that would trigger a review. 104 105 Ms. Etela said that the only criteria to trigger a review is the 50 year cutoff date; every property will be 106 reviewed by the Heritage Commission, but not all properties will be required to go through the entire 107 demolition review process. 108 109 Dieter Ebert, 12 Cedar Road – questioned the responsibilities of the Code Enforcement Officer in the 110 demolition review process. Ms. Etela said that the CEO's only responsibility is to inform the Heritage 111 Commission when a demolition permit application comes to him for a building 50 years old or older. 112 113 Robert Field, 123 Mill Road – said that there are at least two (2) Supreme Court cases every year 114 regarding "counting days", and encouraged the Board to conform to the NH RSA pertaining to how 115 "counting days" is calculated and determined. 116 Don Gould, 12 Fern Road – referred to the second paragraph under "criteria" and said that it's not just 117 118 the 50-year cutoff date that would trigger a review; it would also need to be determined whether or not 119 it is eligible for listing in the National Register of Historic Places or NH State Register of Historic Places. 120 121 Ms. Rowden said that being placed on the Register of Historic Places requires that the building be at 122 least 50-years old. 123 124 Ms. Etela explained that it is difficult to be listed on the Register of Historic Places. A building or part of a 125 building that is not 50-years old could qualify, for example if it was designed by a famous architect, or a 126 significant historic event happened at its location. 127 128 Discussion ensued on criterion #2 under C. Criteria – it is listed or is eligible for listing in the National 129 Register of Historic Places or New Hampshire State Register of Historic Places, according to the stated 130 eligibility criteria for listing on such registers. 131 132 There were concerns raised of putting an added burden on the Code Enforcement Officer regarding this 133 criterion and the kind of expertise someone would need to determine if a building were eligible. 134 135 Robert Field, 123 Mill Road - said that the Building Inspector's decision is the predicate in which to 136 appeal. The rights to appeal and the rehearing process doesn't fall within the 30-day time period. 137

138 139	Mr. Harned said that that would be a moot point because the review process is done in 30 days, regardless.
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141	Mr. Wilson called for a point of order and suggested the Board move forward and close the Public
142	Hearing if there is no more public comment so the Board could begin deliberations.
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144	Mr. Kroner closed the Public Hearing at 7:55 p.m.
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146	Mr. Kroner suggested changing "calendar days" to "business days" throughout the document.
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148	Mr. Wilson said that there are two criteria he goes by when adding a new Zoning Ordinance, (1)
149	Resident's property rights, and (2) will it diminish property value. He said this Ordinance is about
150	protecting property without owning it. Any land ordinance adopted protects something, such as
151	wetlands setbacks and yard and lot setbacks. The question is, is there a greater good to the public than
152	the cost to the individual landowner. He said the Town has preserved its rural character and heritage
153	and people like that. He questioned whether it was justifiable to place a 30-day maximum restriction
154	before someone tears down a building which may be of significant historical value. He said that the
155	process is voluntary; no one can make the owner not tear it down and they don't have to allow anyone
156	on the property to take photos.
157	
158	Mr. Derby said that he has concern that the ordinance won't pass in its current form given the way
159	people will interpret it. He said he does believe there is a lot of enthusiasm and support in town for
160	preservation, and a lot of involved people willing to maintain the preservation process. He said
161	something needs to be added to make it simpler or more straightforward.
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163	Mr. Kroner believes that it will pass. He said that in the ten years he's been a member of the Planning
164	Board, ordinances generally pass when supported by the Planning Board. He does not believe the
165	process is onerous and believes it won't happen very often.
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167	Dr. Arena suggested taking another year to hash things out; there is no need to rush it.
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169	Mr. Wilson said there is some urgency to this and suggested adding the following under the Purpose
170	Section: "compliance with the review process defined herein is voluntary on the part of any property
171	owner's demolition permit". He said that is the first line they would read and then next year they can
172	perhaps write something that is simpler and straightforward.
173	
174	Mr. Harned said that he has always dealt with property rights, but there are two pieces of property on
175	each side of the boundary, and what you do on your property could impact the values of those other
176	properties. He asked if the responsibility could be changed from the Code Enforcement Officer to the
177	Heritage Commission under Section D. Procedure. Ms. Rowden said that could not be done.
178	
179	Ms. Rowden said that the process is not voluntary. She said it is voluntary to have the structure
180	documented, but compliance with the 30-day process is not voluntary. She cautioned the Board on how
181	they use the word "voluntary".
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183	Mr. Wilson suggested adding a third paragraph under <i>Purpose</i> – "Participation in the demolition review
184	process defined hereunder is voluntary on the part of any property owner seeking a demolition permit".

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186	Mr. Harned moved and Ms. Pohl seconded the motion to approve the Demolition Review Ordinance
187	with the following amendments:
188	1. Add the third paragraph under Purpose that Mr. Wilson suggested above.
189	2. Change all "calendar" days to "business" days throughout the document.
190	3. Change the word Criteria, under C. to Criterion and eliminate the subparagraph 2.
191	4. Add in Section D.4, after property owner in the first sentence, <i>if the property owner has elected to</i>
192	participate.
193	The vote passed in favor of the motion (5 in favor, 0 opposed and 1 abstention). Dr. Arena abstained.
194	
195	Mr. Harned moved and Ms. Pohl seconded the motion to hold a Second and Final Public Hearing on
196	the Amended Demolition Review Ordinance on January 21, 2014.
197	The vote passed in favor of the motion (5 in favor, 0 opposed and 1 abstention). Dr. Arena abstained.
198	
199	2. The First Public Hearing on proposed amendments to Article VII, Section 704 – Certificate of
200	Occupancy and Article VII, Section 706 – Notice of Action. The intent of the proposed
201	amendment is to place the responsibility of posting the Building Permit and Certificate of
202	Occupancy with the Applicant instead of the Building Inspector/Code Enforcement Officer.
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204	Mr. Kroner opened the Public Hearing at 8:50 p.m.
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206	<u>Dieter Ebert, 12 Cedar Road</u> – said that he agrees that it is a good idea to change the responsibility of
207	posting the building permit from the Building Inspector to the Applicant, but questioned the need to
208	"post" a Certificate of Occupancy.
209	Dr. Arong gold that he brought that issue up at the last meeting and sold that the Contificate of
210	Dr. Arena said that he brought that issue up at the last meeting and said that the Certificate of
211 212	Occupancy is issued when the project is complete and doesn't agree that it can be appealed, so there is
212	no need to post it.
213	Mr. Wilson explained that it gives aggrieved parties another opportunity to exercise their rights to
214	appeal the decision of the Code Enforcement Officer.
216	appear the decision of the code Emoleciment officer.
217	Mr. Kroner closed the Public Hearing.
218	
219	Dr. Arena said that it doesn't make sense to him to post both the building permit and the certificate of
220	occupancy.
221	
222	Mr. Kroner agreed with Mr. Wilson that it gives people the opportunity to take issue with the judgment
223	of the Building Inspector.
224	
225	Mr. Kroner moved and Ms. Pohl seconded the motion to place the proposed amendments to Article
226	VII, Sections 704 and 706 on the March 2014 Warrant as written.
227	The vote was unanimous in favor of the motion (6-0).
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229	3. The First Public Hearing on proposed amendments to Article III, Section 302.10 – Definition
230	of "Duplex"- the intent of the proposed amendment to the definition of "Duplex" is to remove
231	all vagueness from the current definition.

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233	The Board was in receipt of copies of proposed amendments to the definition of duplex, and Section
234	406.4.1 - duplex requirements drafted by Mr. Harned.
235	
236	Mr. Wilson suggested adding "garages" with residential space within the definition.
237	
238	Mr. Kroner opened the Public Hearing at 9:30 p.m. on the proposed amendments to the Duplex
239	definition.
240	
241	Dieter Ebert, 12 Cedar Road – suggested describing a "duplex" as having a cross section of taxable
242	space. He also said that he doesn't think the proposed addition of Section 406.4.1.b should be added
243	because it deals with building codes; that's a code enforcement issue.
244	
245	Mr. Wilson commented on Mr. Dieter's suggestion on "taxable space" and said that there are so many
246	factors involved in the appraisal process, and didn't think it would work.
247	
248	Mr. Kroner closed the Public Hearing.
249	
250	The Board discussed several ways to describe what would constitute a "duplex".
251	
252	Mr. Wilson moved and Ms. Pohl seconded the motion to approve the Duplex Definition drafted by Mr.
253	Harned with the following amendments:
254	1. Eliminate the word "entirely" from the third sentence.
255	2. Insert after residential space - , including garage space,
256	3. Change the word "the" to "this" after separate in the third sentence.
257	The vote was unanimous in favor of the motion (6-0).
258	
259	Mr. Wilson moved and Ms. Pohl seconded the motion to hold the second and final Public Hearing on
260	the proposed amendments to Article III, Section 302.10 on January 21, 2014.
261	The vote was unanimous in favor of the motion (6-0).
262	
263	Ms. Chase reminded the Board that the proposed amendments to Article IV, Section 406.4.1 were not
264	posted and would have to wait to be discussed at the next published public hearing on January 21, 2014.
265	
266	The Board agreed to hold the First and Final Public Hearing on a proposed amendment to Article IV,
267	Section 406.4.1 that would include the word "contiguous" in front of "non-wetland area".
268	
269	The regularly scheduled monthly Planning Board Meeting will immediately follow the Public Hearing.
270	
271	Mr. Wilson moved and Ms. Pohl seconded the motion to suspend the Rule that the Board will take no
272	New Business after 9:30 p.m.
273	The vote was unanimous in favor of the motion (6-0).
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275	I. Unfinished Business
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278 279 280 281 282 283	 Case #13:02 – Harbor Street Limited Partnership, 7B Emery Lane, Stratham, The Applicant, Joseph Falzone, Harbor Street Limited Partnership, submits a application Design Review pursuant to <u>Subdivision Regulation VI.A.2. – Desig</u> <u>Phase</u>, for a proposed 49-unit residential workforce housing subdivision and road totaling 3,200 feet. Property owner: Field of Dreams at Post Road, LLC, Lane, Stratham, NH 03885; Property location: 160-186 Post Road, North Han 	pre- <u>n Review</u> proposed 7B Emery
283 284 285 286	018-038-000; Zoning District R-1: High Density and R-2: Medium Density. Th continued from the December 3, 2013 meeting.	•
287 288	Mr. Wilson moved and Ms. Pohl seconded the motion to continue Case #13 February 4, 2014 meeting.	3:02 to the
289 290	The vote was unanimous in favor of the motion (6-0).	Charact
291 292 293 294 295 296 297	2. Case #13:14 – Cadillac Auto of Boston, c/o Estate of Peter Fuller, 43 Lincoln Belmont, MA 02478. The Applicant proposes to subdivide a 10.14 parcel of I two lots, "A" and "B", consisting of 5.02 acres for proposed lot "A" and 5.12 proposed lot "B". Property owner: Same as Applicant; property location: 14 Road, North Hampton, NH; M/L 006-065-000; Zoning District R-2 – Residenti Density. This Case is continued from the December 3, 2013 meeting so that t Applicant would have the opportunity to meet with the Conservation Comm their anxieum and examples.	and into acres for Maple al Medium he
298 299 300	their review and comment. In attendance for this application:	
301 302	Jack Szemplinski, P.E., Benchmark Engineering	
303 304 305	The Case was continued from the December 3, 2014 meeting so that the Applicant could me Conservation Commission for a review of the Application.	et with the
306 307 308	The Conservation Commission reported to the Board that they concluded that the wetland b adequately mitigate surface runoff water before reaching the wetlands.	uffer would
309 310	Mr. Harned had asked the square footage amount within the building envelope.	
311 312 313	Mr. Szemplinski said that the lot identified as 006-065-000 building area has 5,000 square fee lot identified as 006-065-002 has 5,500 square feet.	et and the
 314 315 316 317 318 319 320 321 	Dr. Arena asked if the Applicant had a topographical map, and he did not. Dr. Arena said that drives by the site it doesn't appear to have much elevated land. He said that there should be on the property, after the winter, before anything can be done. Mr. Szemplinski reiterated that the wetlands were determined and flagged by a Soil Scientist further testified that each of the concerns of the Town's Engineer, Steve Keach, KNA Engineer addressed and satisfied. He submitted a copy of the report and a letter from Aquarion Water confirming that they would provide water service for each of the proposed dwellings.	e a site walk . He ring, were Company
322 323 324	The Board discussed the configuration of the proposed lots, and it was mentioned throughour discussions that although the proposed subdivision met the zoning ordinances; it was a gene consensus of the Board that it does not meet the "spirit and intent" of the zoning ordinances	ral

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325	
326	Mr. Harned said that he is uncomfortable with the notion of two 3,000 square foot homes on 5-acre
327	parcels roughly 60-feet apart. He said that the application meets the requirements but if it's approved it
328	most likely will end up before the Zoning Board for relief of the setbacks to build larger homes, so
329	fundamentally the Board would be creating lots that will not meet the ordinances. He referred to
330	Section V.B. of the subdivision regulations, which states that the requirements are <i>minimum</i> , and
331	compliance with the minimum requirements in no way obligates the Board to approve the application
332	solely on that basis.
333	
334	Mr. Wilcon said that unloss company is willing to defend the proposition that the proposal is not
	Mr. Wilson said that unless someone is willing to defend the proposition that the proposal is not
335	consistent with the zoning ordinance he doesn't see how it can be denied. He said that the Board could
336	require the Applicant to provide an High Intensity Soil Survey (HISS) map instead of relying on the Soil
337	Scientist's report.
338	
339	Ms. Pohl said that if the Board votes to deny the application there has to be strong reasons for that
340	denial. Mr. Wilson agreed that they would have to have a strong case to uphold in Court.
341	
342	Mr. Szemplinski said that the proposal meets the requirements; therefore the Board should approve it.
343	
344	Mr. Derby said that there is a fair amount of what can be done on the property, and that the problems
345	with the size of the houses and the close proximity are not insurmountable; those problems are going to
346	solve themselves.
347	
348	Mr. Kroner said that the best scenario would be to have the biggest break between the houses. He is not
349	a big fan of variances, but would rather see two homes that "fit in" with the character of the area.
350	
351	Ms. Rowden opined that the Board doesn't have the backing or a good enough argument to deny the
352	application.
353	
354	Dr. Arena again suggested the Board conduct a site walk of the property before making a decision.
355	Dr. Arena again suggested the board conduct a site wark of the property before making a decision.
356	Mr. Wilson disagreed and felt they would learn nothing new from a site walk of the property.
	with without disagreed and left they would learn nothing new norm a site wark of the property.
357	No. Double mound to an any the condition of an announted No. Milese mode a friendly an and a set to
358	Mr. Derby moved to approve the application as presented. Mr. Wilson made a friendly amendment to
359	include the following conditions of approval:
360	1. <u>Recordable Mylar</u> . Applicant shall submit a recordable Mylar of the approved plan with
361	signatures and seals affixed of all licensed professionals whose names appear on the plan.
362	Pursuant to RSA 676:3.III the final written decision, including all conditions of approval,
363	shall be recorded with or on the plat.
364	2. <u>Certificate of Monumentation.</u> Applicant shall provide a copy of the Certificate of
365	Monumentation, stamped and signed by a NH LLS, certifying that all monuments depicted
366	on the plan have been properly set in accordance with the subdivision regulations.
367	3. State Permits. Applicant shall submit evidence of receipt of all required federal, state, and
368	local permits, including but not limited to, approval for driveway permits, approval for
369	subdivision, approval for septic systems, and shall note their numbers, as appropriate, on
370	the plan.
371	4. There shall be no changes to the Mylar except to meet these Conditions of Approval.

372 373 374 375	Mr. Derby accepted the friendly amendment and Ms. Pohl seconded the motion. The vote passed in favor or the motion (4 in favor, 2 opposed and 0 abstentions). Mr. Harned and Dr. Arena opposed.
376	II. New Business
377 378 379	There was no new business before the Board.
380	III. Other Business
381 382 383 384	1. Discussion on "jurisdiction" between the Little Boar's Head Village District and the Town of North Hampton Land Use Boards.
385 386 387 388 389 390 391	Mr. Wilson reported that there had been confusion of what the Little Boar's Head Village District (LBHVD) Commissioners thought the Select Board was suggesting that they do. The Select Board suggested that they go to the State Senators and ask that they endorse a private bill that would essentially ratify concurrent jurisdiction that the two (2) municipalities have exercised for the past 67 years. He said the Commissioners at first interpreted that in a different way but have since agreed to have the Chair of the Commission and the Select Board Chair meet to try and figure it out.
391 392 393 394	Dr. Arena said that the error was made in 1904-1905 when the section (LBHVD) was carved out of the Town of North Hampton.
395 395 396 397	Mr. Derby moved and Mr. Harned seconded the motion to adjourn the meeting at 10:40 p.m. The vote was unanimous in favor of the motion (6-0).
398 399	Respectfully submitted,
400	Wendy V. Chase
401 402	Recording Secretary
403	Approved January 21, 2014